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Preauthorization of the Use of Dispersants and In-Situ Burning in Offshore Waters of the Southeast U.S.

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Presentation for CRRT annual meeting January 23, 2023

Gulf sturgeon





Endangered Species Act Section 7 Consultation Overview (16 U.S.C. §1531 et seq.)



Hawksbill turtle

Consultation History

2014 **Regional Response Team IV began discussions with NMFS** Southeast Regional Office, which provided technical assistance. 2015 **RRTIV** requested reinitiation from NMFS Southeast Regional Office 2017 Consultation transferred from NMFS' Southeast Regional Office to the NMFS' Headquarters Office of Protected **Resources (OPR) in Maryland RRT IV provided NMFS a supplemental biological assessment** 2019 **(BA)** August 2020 NMFS' OPR requested a final list of data/information needs for the consultation October 2020 **RRT IV provided remaining information and revised BA** November 2020 **RRTIV** reviewed draft description of the proposed action December 2020

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Elkhorn coral

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March 4, 2021

RRTIV decided to conference on proposed critical habitat for corals

Final Biological and Conference Opinion



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Action Agencies: U.S. Coast Guard (lead) Districts 5, 7, and 8 and Regional Response Team IV

ACTIONS COVERED:



Oil platform

- Preauthorized green zones for dispersant use and insitu burning (ISB)
- Conditionally (time-restricted) pre-authorized green zones for dispersant use and ISB

NOT COVERED:

Yellow zones not pre-authorized

Biological and Conference Opinion available at: https://www.fisheries.noaa.gov/resource/document/biologicaland-conference-opinion-use-dispersants-and-situ-burning-united-states

Biological Assessment and associated documents

https://response.epa.gov/rrtivscienceandtech

- Revised Biological Assessment
- In-Situ Burning Plan
- Dispersant Use Preauthorization Plan
- <u>https://www.nrt.org/Main/Resources.aspx?ResourceType=E</u> <u>ndangered%20Species%20Act%20(ESA)%20Section%207</u> <u>&ResourceSection=2</u>
 - 2001 MOA regarding oil spill planning and response activities
 - ESA/EFH Emergency Consultation Guidance and Form
 - Species Matrix
 - 2019 ESA Process for pre-spill planning



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Rice's whale





Action

DUPP: Surface application only during daylight hours.

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humpback whale

- Dispersants are chemicals that reduce surface tension Ο between oil and water, leading to oil droplet formation, so that the oil will more readily disperse into the water column. They typically contain surfactants and solvents and are used to entrain oil in the water column to protect shorelines from floating oil, but in turn, increase exposure to underwater organisms.
- ISBP: In-situ burning of oil in offshore waters can prevent the potentially more devastating impacts of oil in sensitive environments inshore. Effective implementation of ISB requires herding accessible quantities of oil on water to a thickness sufficient to sustain combustion; due to the action of natural dispersion and currents, there may be a limited window of opportunity for in-situ burning to be feasible. This plan covers protocols under which appropriate burning agents are preauthorized for use by the USCG OSC in state and federal ocean waters. The preauthorization for burning agents in the ISBP is in effect for the predesignated USCG FOSC only.





Category	Measures	Documentation or Contact	Duty
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Tables of protocols

Proposed Action: Project Design Criteria

- Non-discretionary measures identified to limit environmental effects of the action, also called best management practices or conservation measures
- The protocols in the Appendices of the biological opinion cover the conservation measures that were discussed during consultation as part of the action:
 - Appendix A- Conservation measures (RRT protocols) for protection of ESA listed species and designated critical habitat
 - Appendix B- Emergency Consultation procedures for SER
 - Appendix C and D- DUPP and ISBP
 - Appendix E- Vessel Strike Avoidance Measures
 - Appendix F- NMFS-approved qualifications for offshore wildlife observer
 - Appendix G- Marine Species Observation Form
 - Appendix H- Marine Turtle Observation Form
 - Appendix I- Sea Turtle handling and resuscitation requirements
 - Appendix J- Sea Turtle retrieval protocols

Species considered in the **BiOp**



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Sea turtles

- Kemp's ridley Loggerhead Hawksbill

- Green-North and South Atlantic DPS
- Leatherback
- Whales
 - Blue whale
 - Fin whale
 - North Atlantic right whale Sei whale

 - Sperm whale Rice's whale
- Fish
 - Atlantic sturgeon- Carolina and South Atlantic DPS

 - Gulf sturgeon Shortnose sturgeon Largetooth sawfish Smalltooth sawfish- US portion of range
 - Giant manta ray

 - Nassau grouper Scalloped hammerhead shark- Central and Southwest Atlantic DPS Oceanic whitetip shark
- Invertebrates
 - Elkhorn coral
 - Staghorn coral Lobed star coral

 - Boulder star coral
 - Mountainous star coral
 - Pillar coral
 - Rough cactus coral
- Plants
 - Johnson's seagrass (no longer listed)

SHALL AND ATMOSPHERIC **Designated Critical Habitat** NOAA NATIONAL Loggerhead Critical Habitat: 0.5 Migratory Habitat 40°N Sargassum Habita OROARTMENT OF CONNE Breeding Habitat Overwintering Habitat arshore Reproductive Habits • Loggerhead NOAA • North ATL right whale **FISHERIES** • Elkhorn and Staghorn coral 25°N -25°N FLORIDA SOUTH Index Man Southeastern U.S. Calving Area Unit 2 GEORGI FLORIDA 10 Cape Canav EEZ

78°W



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Mandarinfish

Stressors Analyzed (Effects analysis)

- Effects of oil (we discuss this because response methods would not be proposed but for the oil spill event)
- Dispersant application
- In-situ burning
 - Potential for sea turtle take associated with in-situ burning (take covered under other regulatory regimes and not under incidental take statement)
- Many of the effects to species and habitats were found to be insignificant or discountable given the application of the conservation measures, and most other potential effects are minimized or avoided.

Conclusions



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Not likely to jeopardize the continued existence of loggerhead, Kemp's ridley, hawksbill, leatherback, or green (North and South Atlantic DPS) sea turtles. Additionally, it is NMFS' biological opinion that the action is not likely to destroy or adversely modify designated critical habitat for the NWA DPS of loggerhead sea turtle.



Implementation phase

- **BiOp currently under implementation**
- Annual activity reviews may be conducted during **RRT IV annual meetings**
 - Listing/Delisting of ESA species and Ο designated critical habitat
 - Contacts verification and updates 0
 - Discuss what is working/not working under 0 ESA- adaptive management
 - Discuss conservation measures as they relate 0 to operations
 - Other reference/guidance updates 0





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